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**TOX/2025/33**

## **Committee on the Toxicity of Chemicals in Food, Consumer Products and the Environment**

### **EFSA Draft opinion on $\Delta^8$ -THC – Derivation of a Health Based Guidance Value $\Delta^8$ -THC**

#### **Introduction**

1. Following a request from the European Commission (EC), the European Food Safety Authority (EFSA) Panel on Contaminants in the Food Chain (CONTAM Panel) were asked to review the existing scientific evidence and all new relevant studies with the aims:

- i) To provide scientific opinion on deriving a Health-Based Guidance Value (HBGV) for  $\Delta^8$ -tetrahydrocannabinol ( $\Delta^8$ -THC) in food.
- ii) To assess the occurrence of  $\Delta^8$ -THC food and considering co-occurrence with  $\Delta^9$ -THC.
- iii) Evaluating toxicological and pharmacological data.

2. This paper provides a summary of the approach used by the EFSA CONTAM Panel to derive a HBGV for  $\Delta^8$ -THC in food and a brief summary of the approaches and studies used to reach the conclusion. See link in [Annex A](#).

3. The COT are being asked to review the draft opinion and provide any comments they may have; the Secretariat will then submit the Committee's comments to EFSA.

4. A document has been provided in the Teams folder for Members to provide comments before and after the Meeting but Members can also send any additional comments directly to the Secretariat. The closing date for the public consultation is the 15<sup>th</sup> of September 2025. Please provide any comments latest by **Wednesday**

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**the 10<sup>th</sup> of September, comments received after this deadline will not be included.** Please add the section and/or line number where possible.

5. The background section to this cover paper provides some US Food and Drug Administration (FDA) adverse event reports involving  $\Delta^8$ -THC-containing products which may be of interest to COT Members as well as information on the [Joint position paper from the Advisory Committee on Novel foods and Processes \(ACNFP\) & Committee on Toxicity \(COT\) on establishing a Safe Upper Limit for delta-9-tetrahydrocannabinol \( \$\Delta^9\$ -THC\) and its precursor as including CBD novel foods](#) to provide context.

## Background

### Previous evaluations

#### EFSA

6. In their 2011 opinion, EFSA's Panel on Additives and Products or Substances used in Animal Feed (FEEDAP) evaluated the safety of hemp (*Cannabis* genus) derived feed for animals and the potential distribution of psychoactive metabolites, majorly 11-hydroxy-  $\Delta^9$ -THC (11-OH-THC), to different tissues and organs of animals, fat and target tissue. Transfer rates of 11-OH-TCH to milk were estimated to be 0.15%. A Provisional Maximum Tolerable Daily Intake (PMTDI) of 0.0004 mg/kg bw was derived from single and repeated dose studies in human volunteers that showed multiple psychotropic effects observed at a lowest observed adverse effect levels (LOAEL) of 0.04 mg/kg body weight and applying an uncertainty factor of 100 (FEEDAP, 2011).

7. Exposure calculations showed both adult and children had exceedances in the PMTDI which occurred via consumption of milk from animals fed whole hemp plant material. However, exposure to milk from hemp seed-derived fed animals was below the PMTDI. The Panel recommended a maximum THC content of 10 mg/kg in hemp seed-derived feed materials, in reference to the  $\Delta^9$ -THC compound only.

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8. In its 2015 scientific opinion, the EFSA CONTAM Panel evaluated the risks to human health from the presence of  $\Delta^9$ -THC in milk and other animal-derived foods, particularly when animals are fed hemp seed-derived feed. From reported human data in the literature, the Panel identified a LOAEL of 2.5 mg/day (0.036 mg/kg bw) for  $\Delta^9$ -THC, primarily due to central nervous system effects. An Acute Reference Dose (ARfD) of 1 µg/kg body weight (bw) was established after applying the uncertainty factor (UF) of 30. Exposure estimates showed that high consumers of milk and dairy products were below this threshold, 3% of the ARfD for adults and 13% for toddlers, and therefore unlikely to pose a health concern.

9. The opinion also discussed  $\Delta^8$ -THC. From the limited literature, it was noted that concentrations in *Cannabis sativa* preparations were typically very low and did not significantly contribute to the psychoactive effects associated with  $\Delta^9$ -THC. This reinforced the focus on  $\Delta^9$ -THC as the primary compound of concern in food safety and there is limited contribution from  $\Delta^8$ -THC within the assessments related to hemp-fed animals.

10. The EFSA Scientific Report (2020) provided an assessment of acute human exposure to  $\Delta^9$ -THC through hemp and hemp containing food products. The report found that high adult consumers of most hemp-based products exceeded the ARfD, of 1 µg/kg bw, under both lower bound and upper bound exposure scenarios. The report focused exclusively on  $\Delta^9$ -THC and did not include any discussion of  $\Delta^8$ -THC.

## US FDA

11. The FDA memoranda from 2021 and 2024 concluded that  $\Delta^8$ -THC is not Generally Recognised as Safe (GRAS) for use in food. The FDA cited concerns about its potential adverse effects on multiple systems including the nervous, respiratory, reproductive, and endocrine systems as well as risks to neurodevelopment in individuals exposed during pregnancy. In 2024, the FDA reaffirmed this position, stating that new literature up to October 2023 did not change their original safety concerns. As a result,  $\Delta^8$ -THC remains not approved for inclusion in food products.

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#### FDA Reported Cases

12. The Secretariat have included the following FDA reports of adverse events in addition to information within the EFSA opinion for Members interest.

13. The FDA received 104 reports of adverse events in patients who consumed  $\Delta^8$ -THC products between December 1, 2020, and February 28, 2022 ([Ou et al., 2021](#)). Of these 104 adverse event reports:

- i) 77% involved adults, 8% involved paediatric patients less than 18 years of age, and 15% did not report age.
- ii) 55% required intervention (e.g., evaluation by emergency medical services) or hospital admission.
- iii) 66% described adverse events after ingestion of  $\Delta^8$ -THC -containing food products (e.g., brownies, gummies).

14. Adverse events included, but were not limited to: hallucinations, vomiting, tremor, anxiety, dizziness, confusion, and loss of consciousness.

15. National poison control centres received 2,362 exposure cases of  $\Delta^8$ -THC products between January 1, 2021 (i.e., date that  $\Delta^8$ -THC product code was added to database), and February 28, 2022. Of the 2,362 exposure cases:

- i) 58% involved adults, 41% involved paediatric patients less than 18 years of age, and 1% did not report age.
- ii) 40% involved unintentional exposure to  $\Delta^8$ -THC and 82% of these unintentional exposures affected paediatric patients.
- iii) 70% required health care facility evaluation, of which 8% resulted in admission to a critical care unit; 45% of patients requiring health care facility evaluation were paediatric patients.
- iv) One paediatric case was coded with a medical outcome of death.

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#### 2025 Joint ACNFP and COT position paper $\Delta^9$ -THC paper summary

16. The Secretariat have included the Joint position paper from the (ACNFP) & (COT) on establishing a Safe Upper Limit for delta-9-tetrahydrocannabinol ( $\Delta^9$ -THC) and its precursor as contaminants of hemp-derived products including CBD novel foods summary for information to Members.
17. In July 2025, the ACNFP and COT published a joint position paper on establishing a Safe Upper Limit for  $\Delta^9$ -THC and its precursor as contaminants of hemp-derived products including cannabidiol (CBD) novel foods.
18. The Committee conducted a risk assessment on CBD and other minor cannabinoids, including  $\Delta^9$ -THC as an accidental contaminant, in hemp (*Cannabis sativa Linnaeus*) after concerns were raised on physiological and psychoactive effects cause by the isomers (ACNFP and COT, 2025).
19. An oral safe upper limit of 1  $\mu\text{g}$   $\Delta^9$ -THC/kg bw/day (as the sum of  $\Delta^9$ -THC and the precursor  $\Delta^9$ -THC A) was established, with consumer protected at intake at or below this value. This was established after considering that 100% of  $\Delta^9$ -THCA could be converted to  $\Delta^9$ -THC if heated. Considerations of EFSA scientific opinion (EFSA, 2015) and Advisory Council on the Misuse of Drugs (ACMD) were used when considering a safe upper limit.

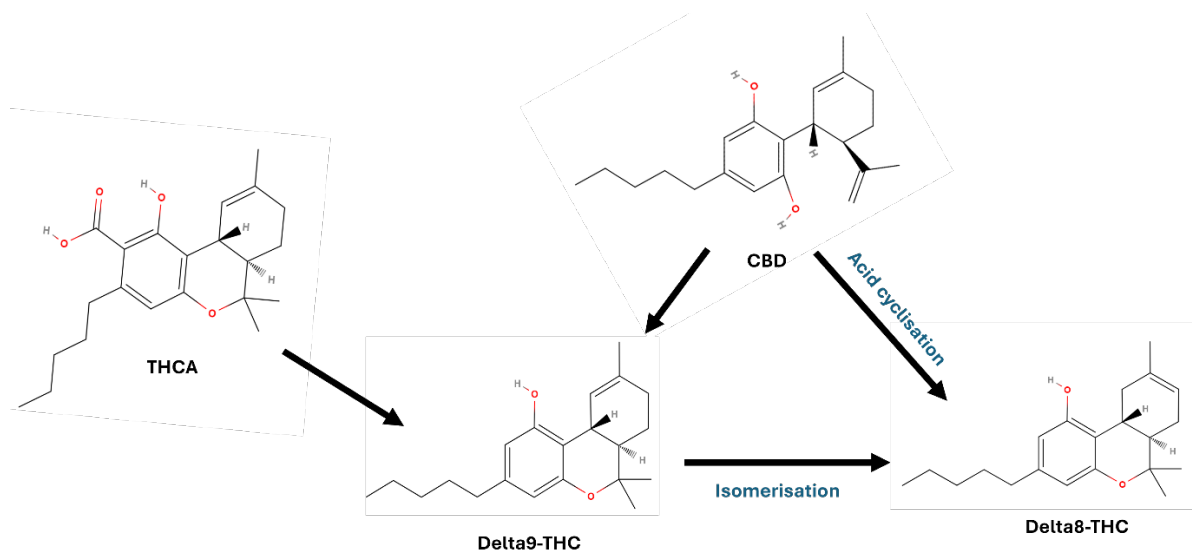
### Summary of EFSA 2025 evaluation

#### $\Delta^8$ -THC chemistry and formation

20.  $\Delta^8$ -THC is a naturally occurring cannabinoid formed through isomerisation of  $\Delta^9$ -THC, the more thermodynamically unstable compound (Figure 1). In hemp,  $\Delta^9$ -THC is produced via a biosynthetic pathway that creates  $\Delta^9$ -tetrahydrocannabinolic acid ( $\Delta^9$ -THCA), which then decarboxylates abiotically to form  $\Delta^9$ -THC.  $\Delta^8$ -THC arises from this  $\Delta^9$ -THC through a structural rearrangement, resulting in the (-) trans isomer, which is the only form found naturally. Unlike  $\Delta^9$ -THC, no cis isomers of  $\Delta^8$ -THC have been identified in natural hemp.
21.  $\Delta^8$ -THC can also be chemically synthesised from other cannabinoids, in particular through the acid cyclisation of CBD (Abdel-Kader et al., 2024).

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**Figure 1.** Formation of  $\Delta^8$ -THC. Shows the transformation of CBD through acid-catalysed cyclisation, into  $\Delta^8$ -THC or  $\Delta^9$ -THC.  $\Delta^9$ -THC can isomerise into  $\Delta^8$ -THC. Additional formation of  $\Delta^9$ -THC can form via decarboxylation of THCA.

### Analytical methods

22. The opinion reports contradictory information on the natural occurrence of  $\Delta^8$ -THC in hemp. In the majority of studies,  $\Delta^8$ -THC was not detected where  $\Delta^9$ -THC was present.

23. Detection of  $\Delta^8$ -THC in food and hemp products is infrequent and inconsistent, often appearing in only a few samples. This sporadic presence may be due to analytical artifacts, high limits of detection (LOD), co-elution with  $\Delta^9$ -THC, or the deliberate or accidental addition of synthetic  $\Delta^8$ -THC.

24. Detection of  $\Delta^8$ -THC requires highly specific analytical techniques due to its structural similarity to  $\Delta^9$ -THC. Liquid chromatography/mass spectrometry (LC-MS/MS) is the preferred method, due to efficient separation and sensitive detection of both neutral and acidic cannabinoids. However, because  $\Delta^8$ -THC and  $\Delta^9$ -THC share the same mass, they must be chromatographically separated to avoid misidentification or inaccurate quantification. Partial co-elution could lead to  $\Delta^8$ -THC being measured for  $\Delta^9$ -THC or missed entirely.

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25. Gas chromatography (GC) is also usable but requires careful method validation to prevent artefacts from co-elution or unintended isomerisation. In the evaluation, the EFSA Panel prioritised data from samples analysed using reliable LC-MS methods, acknowledging this method to be more reliable.

## Toxicokinetics

26. In 2015, the EFSA CONTAM Panel concluded that  $\Delta^9$ -THC exhibits low oral bioavailability in humans (~6%) and animals (~26% in monkeys), primarily due to extensive first-pass metabolism and limited absorption influenced by factors such as P-glycoprotein transport. In both species,  $\Delta^9$ -THC is highly lipophilic, distributing widely to adipose tissue, brain, and other organs, with transplacental and mammary transfer documented. Metabolism occurs mainly via CYP2C and CYP3A enzymes, producing the active metabolite 11-OH- $\Delta^9$ -THC, followed by oxidation to the inactive 11-nor-9-carboxy- $\Delta^9$ -THC and subsequent glucuronidation. Excretion occurs predominantly via faeces and urine, with enterohepatic recycling and tissue redistribution contributing to prolonged elimination. Sex related metabolic differences were noted in rats, and genetic variability in humans may influence metabolite ratios.

## Animal studies

27. Absorption, distribution, metabolism, and excretion (ADME) data was deemed insufficient for the assessment of  $\Delta^8$ -THC as most studies use non-oral routes for administration. However, there is a large data set for  $\Delta^9$ -THC which was previously evaluated by EFSA CONTAM panel in 2015.

28. In an oral dose study in Sprague-Dawley rats (Moore et al., 2023),  $\Delta^8$ -THC was shown to be rapidly absorbed following oral administration in rats, with blood concentrations detectable as early as 0.45 hours post-dose. Peak plasma levels and systemic exposure were shown to be proportional with dose, and repeated daily dosing over 14 days leads to accumulation in the bloodstream, indicating sustained absorption.  $\Delta^8$ -THC and  $\Delta^9$ -THC both crossed the placenta.

29. Following oral exposure, the same study showed that there was distribution of  $\Delta^8$ -THC to the brain of the highest dosed animals but with no significant difference

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(SD) between single or 14-day repeated dosing. An additional study using parenteral exposure showed high concentrations were detected in the bile and fat.

30. Cytochrome (CYP)-mediated oxidation of  $\Delta^8$ -THC in the liver produced the same potency of metabolites as those derived from  $\Delta^9$ -THC. Overall, no major differences in ADME between  $\Delta^8$ -THC and  $\Delta^9$ -THC have been reported after oral exposure.

## Human studies

31. Human data on the absorption of  $\Delta^8$ -THC indicates that it is rapidly taken up following oral administration. In a clinical study conducted by Zamarripa et al. (2025), 19 healthy volunteers were exposed to single oral doses of 0 (placebo) to 40 mg of  $\Delta^8$ -THC, and 20 mg of  $\Delta^9$ -THC per person (via brownie ingestion).  $\Delta^8$ -THC reached peak plasma concentrations ( $T_{max}$ ) between 2.4 and 2.8 hours, but  $C_{max}$  and the area under the curve (AUC) increased depending on the dose. Oral bioavailability was measured at approximately 9%, 1.5 times higher than that of  $\Delta^9$ -THC (6%), which was predicted to be due to metabolic differences.

32. No data is available on the distribution of  $\Delta^8$ -THC in humans.

33.  $\Delta^8$ -THC is primarily processed by the CYP2C9 enzyme, forming the active metabolite 11-OH- $\Delta^8$ -THC. This is further oxidized to 11-nor-9-carboxy- $\Delta^8$ -THC, an inactive compound. Additional metabolites such as 7 $\alpha$ -OH- $\Delta^8$ -THC and 7 $\beta$ -OH- $\Delta^8$ -THC have been identified, though their pharmacological significance remains unclear. No human data are currently available on the distribution or excretion of  $\Delta^8$ -THC.

## Toxicity studies

### Acute and single dose studies

34.  $\Delta^9$ -THC toxicity was previously evaluated by the EFSA CONTAM panel in 2015. Comparisons were made between literature studies looking at both the  $\Delta^9$ -THC and  $\Delta^8$ -THC toxicity.



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35. Two studies have looked at single dose studies of  $\Delta^9$ -THC and  $\Delta^8$ -THC.

Chesher et al. (1973) compared the effects of single oral doses of  $\Delta^9$ -THC and  $\Delta^8$ -THC, along with cannabinal (CBN) acetate, CBD, cannabis extract and pethidine in male mice.

36. A study by Thompson et al (1973a) completed single dose testing, via intubation with a catheter, to rats, dogs, and monkeys. The study looked at  $\Delta^9$ -THC,  $\Delta^8$ -THC, and crude marijuana extract.  $\Delta^8$ -THC and  $\Delta^9$ -THC exhibited lethal dose 50% (LD50) values of similar magnitude, with females showing greater sensitivity than males. In Beagle dogs and Rhesus monkeys, single oral doses of up to 3000 mg/kg and 9000 mg/kg body weight, respectively, were non-lethal.  $\Delta^8$ -THC induced central nervous system (CNS) and behavioural effects in mice, rats, dogs, and monkeys. Observed effects included hypothermia, bradypnea, weight loss, inactivity, wide stance, ataxia, tremors, prostration, drowsiness, anaesthesia, salivation, emesis, anorexia, hyperreactivity, lethargy, crouched posture, and abnormal eating behaviour.

37. Both  $\Delta^8$ -THC and  $\Delta^9$ -THC produce cannabimimetic effects, anxiogenic effects, psychoactivity, altered pain tolerance, and signs of physical dependence.  $\Delta^8$ -THC produces  $\Delta^9$ -THC-like discriminative stimulus effects in both sexes, with greater potency observed in females. Oral acute studies showed CNS effects for both compounds, with a tendency toward lower potency for  $\Delta^8$ -THC compared to  $\Delta^9$ -THC. The available data did not support a quantitative comparison of potency between the two compounds following oral administration.

#### Repeat dose studies

38. A repeated oral dose study by Kulpa et al 2023, Sprague Dawley rats were orally administered various cannabinoids including  $\Delta^8$ -THC at multiple dose levels over 14 days (not including  $\Delta^9$ -THC).  $\Delta^8$ -THC was tested at 0.32-10 mg/kg bw. High-dose  $\Delta^8$ -THC caused weight loss and reduced body temperature without affecting feed intake. It also enhanced pain tolerance at moderate doses, mirroring the analgesic and thermoregulatory effects known for  $\Delta^9$ -THC.  $\Delta^8$ -THC intake enhanced

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pain tolerance at moderate doses, reflecting the analgesic and thermoregulatory effects known for  $\Delta^9$ -THC.

39. In a sub chronic study (Thompson et al., 1973b), Fischer rats were treated for 119 days with oral doses ranging from 50- 500mg/kg bw. A two-phase pattern was observed during the test: initial depression after 3 days (marked by bradypnea, hypothermia, and mortality) followed by stimulation (hyperactivity, irritability, fighting, and convulsions) observed after 7 days. Mortality and behavioural effects were more pronounced with  $\Delta^9$ -THC than  $\Delta^8$ -THC, and convulsions showed a dose-dependent relationship. All substances caused significant weight loss and organ weight changes, suggesting endocrine disruption, with  $\Delta^9$ -THC having the strongest impact. Histopathological changes were mild and less frequent with  $\Delta^8$ -THC, however ovarian stromal degeneration was observed in  $\Delta^8$ -THC-treated females, only. Adverse effects occurred at the lowest dose level of 50 mg/kg bw so a no observed adverse effect level (NOAEL) could not be identified.

#### Endocrine, developmental, and reproductive toxicity

40. In female Wistar-derived rats,  $\Delta^9$ -THC blocked ovulation more effectively than  $\Delta^8$ -THC, with an ED<sub>50</sub> of 0.98 mg/kg bw compared to 3.76 mg/kg bw (Cordova et al., 1980). In a prolonged oral exposure study in Fischer rats, both  $\Delta^9$ -THC and  $\Delta^8$ -THC, as well as crude marihuana extract (CME), caused dose-dependent reductions in body weight and significant alterations in reproductive organ weights, including decreased prostate, uterus, and ovary weights, and increased adrenal absolute and relative weights. These effects were more pronounced in females. Histopathological changes included ovarian stromal degeneration with  $\Delta^8$ -THC, suggesting hormone imbalance potentially linked to pituitary disruption. No NOAEL was established, as adverse effects were observed at the lowest dose tested (50 mg/kg/day) (Thompson et al., 1973b).

41. A subchronic study by Gupta and Elbracht (1983) using repeated intraperitoneal (i.p.) exposure, found that 4 mg/kg of either  $\Delta^9$ -THC or  $\Delta^8$ -THC administered from postnatal day 16 to 87 significantly impaired pubertal development in male rats.  $\Delta^9$ -THC caused greater reductions in body weight and more

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pronounced suppression of testosterone, dihydrotestosterone (DHT), luteinising hormone (LH), and follicle-stimulating hormone (FSH) compared to  $\Delta^8$ -THC. Growth resumed after treatment stopped, however, testosterone remained suppressed and other hormone levels only partially recovered.

### Neurotoxicity effects

42. The EFSA CONTAM Panel reviewed evidence indicating that  $\Delta^9$ -tetrahydrocannabinol ( $\Delta^9$ -THC) may exert neurotoxic effects, particularly during brain development. Animal studies demonstrated altered locomotor activity, reduced social interaction, impaired learning, and diminished responsiveness to stimulants following parenteral or oral exposure. Developmental exposure in Wistar rats led to long-term cognitive and social deficits, linked to changes in glutamatergic and noradrenergic gene expression (Campolongo et al., 2007). *In vitro* and *in vivo* data suggest heightened sensitivity of the developing brain to  $\Delta^9$ -THC, with potential synergistic effects when combined with other neuroactive substances such as ethanol and phenobarbital. CONTAM concluded that  $\Delta^9$ -THC poses neurodevelopmental risks, especially during critical windows of brain maturation. Only one oral study was available investigating the neurotoxicity of  $\Delta^8$ -THC, looking at anxiogenic effects after a single dose. The Panel were unable to perform a quantitative assessment due to lack of dose response data.

43. Evaluation of neurotoxic effects from repeated dose studies showed  $\Delta^8$ -THC demonstrated  $\Delta^9$ -THC like psychoactive outcomes in both male and females, and suggestive of a qualitatively similar psychoactive outcome.  $\Delta^8$ -THC showed greater potency in females compared to males but no sex specific differences were noted for  $\Delta^9$ -THC.

### Genotoxicity

44. The EFSA CONTAM Panel (2015) reviewed genotoxicity data for  $\Delta^9$ -THC, including studies from the US National Toxicology Program and other sources. Standard *in vitro* assays showed no mutagenic or clastogenic effects, though sister chromatid exchanges were observed at cytotoxic doses in Chinese Hamster Ovary (CHO) cells with metabolic activation. DNA damage assays in human cells and

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aquatic models showed inconsistent results. A 13-week *in vivo* study in mice found no increase in micronucleated erythrocytes. It was concluded that  $\Delta^9$ -THC was not genotoxic *in vivo*.

45. No genotoxicity studies were available to assess the potential for  $\Delta^8$ -THC induced gene mutations.

46. Read across data from  $\Delta^9$ -THC indicates that  $\Delta^8$ -THC is not genotoxic *in vivo* as previously established by the EFSA CONTAM panel in 2015. This is supported by Quantitative Structure Activity Relationship (QSAR) model evidence which indicated negative results for mechanistic and endpoint specific alerts and the Ames bacterial reverse mutation test. Profiler and QSAR predictions are identical for  $\Delta^8$ -THC and  $\Delta^9$ -THC.

#### Human pharmacological and toxicological data

47. The EFSA CONTAM Panel (2015) assessed human oral exposure to  $\Delta^9$ -THC using clinical data and pharmaceutical sources. Studies looked at therapeutic uses of Dronabinol (synthetic  $\Delta^9$ -THC) including antiemetic treatment in chemotherapy and appetite stimulation in AIDS-related anorexia. Adverse effects including euphoria, dizziness, cognitive impairment, and cardiovascular changes. These were dose-dependent and variable between individuals. Onset occurs within 30 to 60 minutes, with peak effects at 2 to 4 hours and psychoactivity lasting 4 to 6 hours.

48. A LOAEL of 2.5 mg/day per person was established by the Panel which was in agreement with FDA (2004) medical fact sheets for Dronabinol and a single dose study in health humans (Ballard and de Wit, 2011).

#### Case studies

49. The assessment of the human pharmacological impact consisted of evaluating  $\Delta^8$ -THC consumption case studies, reports of acute intoxication in children and clinical studies. Adverse effects reported from these studies consisted of bradypnea, lethargy and unresponsiveness in children, however the products

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consumed were generally unregulated  $\Delta^8$ -THC product (sweets). These results were seen in children who tested positive for THC in urine.

50. Data reported to the US Drug Administration Adverse Event Reporting System (FAERS) on incidents in people consuming suspected  $\Delta^8$ -THC products was compiled and evaluated by Simon et al., 2023. From the 1<sup>st</sup> of January to 30<sup>th</sup> of June 2021, 183 intoxication reports were filed with 22 fatal death and an additional 109 cases classified as serious. Of the adverse effects reported, the majority related to respiratory issues: Dyspnoea (18%) and Respiratory disorders (9%) and the profile of the adverse effect differed to those of  $\Delta^9$ -THC. Exposure routes were not specified (Simon et al., 2023).

51. A study by Burgess et al. (2024) analysed 5,022 cannabinoid-related intoxication cases reported to U.S. poison centres between January 2021 and December 2022, with  $\Delta^8$ -THC accounting for 98.1% of these cases. Most exposures were through ingestion (94.2%), and the leading reasons were unintentional use (40.2%) and abuse (33.1%). Among single-substance  $\Delta^8$ -THC exposures, the most frequent clinical effects included mild CNS depression (25.0%), tachycardia (23.2%), agitation (15.8%), and neurological symptoms (14.3%). Less common effects included confusion (7.6%), hallucinations/delusions (4.1%), and tremor (4.0%). The authors highlighted limitations in National Poison Data System coding, which may have missed multi-cannabinoid exposures due to product variability, and noted that vaping products were involved in 3.1% of cases, though misclassification of exposure routes could not be ruled out.

52. The CONTAM Panel noted that findings from Simon et al. (2023) and Burgess et al. (2024) are limited in applicability to food products due to the lack of exposure dose data and inclusion of inhalation routes. Additionally, studies involving mixed cannabinoid exposures or insufficient dosing information (Jo et al., 2021; Reid & Banerji, 2021; Miller et al., 2023; Denton et al., 2024; Raghunatha et al., 2024) were excluded from consideration.

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53. Acute intoxication case studies were also reviewed looking at accidental  $\Delta^8$ -THC intake doses between approximately 15 - 38 mg/kg bw. The 4 studies considered by the CONTAM panel are as follows:

54. Yourish et al. (2021) reported two young children (3 and 5 years old, body weights unknown) who became unresponsive after consuming large quantities of  $\Delta^8$ -THC gummies (totalling 900 mg). Both showed minimal responsiveness and required paediatric intensive care unit care, with one child experiencing hypoxia needing high-flow oxygen. Both recovered and were discharged on day 3.

55. Akpunonu et al. (2021) described a 2-year-old girl who consumed approximately 225 mg  $\Delta^8$ -THC (estimated to be 15 mg/kg bw), leading to severe CNS depression and intubation.  $\Delta^8$ -THC was confirmed in plasma and gummies. She recovered within 34 hours.

56. Bradley et al. (2023) evaluated report of two sisters (2 and 4 years old) who ingested 500 mg and 350 mg  $\Delta^8$ -THC, respectively. Both developed bradypnea and agitation with the 2-year-old one requiring intubation due to declining mental status. They were discharged 45 hours post-ingestion.

57. Gibbons and Morris (2024) reported six cases, including a 5-year-old girl (bw unknown) who consumed 324 mg  $\Delta^8$ -THC. She presented with lethargy, pallor, and a Glasgow Coma Scale score of 4, with oxygen desaturation to 80%. She recovered after oxygen therapy.

58. Reports from Masilamani et al. (2024) and Vaphiades (2024) were mentioned by the Panel but not considered due to uncertainties in the anecdotal reports.

### Clinical studies

59. Clinical studies evaluated the effects of  $\Delta^8$ -THC in comparison to  $\Delta^9$ -THC. Over 3 different trials, at doses ranging from 10 to 75 mg,  $\Delta^8$ -THC causes symptoms such as increased heart rate, altered perception, and mild cognitive impairment, though these effects are less pronounced and shorter-lasting than those seen with

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20 mg of  $\Delta^9$ -THC. Higher doses of  $\Delta^8$ -THC are required to achieve comparable changes in airway conductance and comparable symptoms to  $\Delta^9$ -THC. The onset of effects was reported as slower, and the overall symptom severity is lower.

60. No doses below 10 mg/kg bw were tested so it was not possible to establish a low reference point

### **Mode of action and potency factor**

61. The EFSA CONTAM Panel (2015) previously concluded that the primary biological effects of  $\Delta^9$ -THC were mediated via cannabinoid receptors (CB1 and CB2), which are widely expressed across mammalian tissues. CB1 receptors are predominantly located in the brain and autonomic nervous system, while CB2 receptors are mainly found in immune and lymphoid organs.  $\Delta^9$ -THC interaction with CB1 receptors in the hypothalamus may disrupt the hypothalamic-pituitary-gonadal axis, leading to reduced synthesis of reproductive and growth-related hormones. The Panel also noted  $\Delta^9$ -THC may influence epigenetic regulation and modulate neurotransmitter levels (5- 5-hydroxytryptamine, norepinephrine and dopamine) in a dose-dependent manner.

62. For  $\Delta^8$ -THC, several studies suggests that  $\Delta^8$ -THC primarily acts as an agonist at cannabinoid receptors CB1 and CB2, similar to  $\Delta^9$ -THC. It has lower affinity for CB1, which is mainly found in the brain, and comparable affinity for CB2, located in immune and lymphoid tissues. These differences may explain its reduced potency relative to  $\Delta^9$ -THC. Both compounds influence neurotransmitter activity in the brain, but no studies were available investigating  $\Delta^8$ -THC interaction with non-cannabinoid receptors. Variability in receptor binding results may stem from differences in assay conditions using transfected cell lines, (CHO and Human Embryonic Kidney (HEK) 293 cell lines).

63. The Panel identified the critical effects as cognitive and psychomotor effects as well as increase heart rate in humans, which were observed in the human clinical studies (Zamarripa et al., 2025). These effects are associated with CB1 and CB2

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receptors in which  $\Delta^8$ -THC and  $\Delta^9$ -THC are agonist for in CNS and autonomic nervous system.

64. The panel considered that a relative potency (ratio  $\Delta^9$ -THC /  $\Delta^8$ -THC) was in the range between 1 to 1.4, with 95% confidence between 0.97 and 1.63. This was supported by evidence from quantitative analysis of data from Zamarripa et al. (2025).

## **Establishing a HBGV**

65. In the 2025 EFSA opinion on  $\Delta^8$ -THC, it was established that the ARfD of 1  $\mu\text{g}$   $\Delta^9$ -THC/kg bw set by CONTAM Panel (CONTAM, 2015) is still valid. No revaluation of  $\Delta^9$ -THC was carried out in this opinion. It was deemed suitable, that due to the similarities between the MOA and effects between  $\Delta^9$ -THC and  $\Delta^8$ -THC, the ARfD derived for  $\Delta^9$ -THC can be considered applicable as a combined group ARfD for both compounds. Therefore, exposure would be calculated as a sum of  $\Delta^9$ -THC and  $\Delta^8$ -THC.

## **Occurrence in food**

### $\Delta^8$ -THC occurrence in food

66. The Panel extracted data from EFSA Scientific Data Warehouse, from 2014 – 2024, included 1,914 analytical results on  $\Delta^8$ -THC in food reported by 7 European 2035 countries. Following cleaning of duplications with literature reporting and misreporting, this resulted in a dataset of 1,671 samples/analytical results on  $\Delta^8$ -THC from 18 FoodEx2 (Level1) food categories. 93% of the samples collected were censored and specifically in the category's hemp infusion leaves, hemp seed oil, and hemp seeds, 96%-99% of the samples were censored.

67. The LODs and limits of quantification (LOQs), considering the different method types, food categories (at FoodEx2 Level 1) were presented in Annex A1 in the EFSA opinion on  $\Delta^8$ -THC.



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68. The highest reported concentration (P95) was found in the category 'Sugar and similar, confectionery and water-based sweet desserts' at 39,100 µg/kg. This was followed by 'Products for nonstandard diets, food imitates and food supplements,' ranging from 24,000 to 75,000 µg/kg, and 'Grains and grain-based products', with levels between 350 and 1,000 µg/kg.

#### Cooccurrence with other cannabinoids

69. The panel evaluated further data using occurrence data of  $\Delta^8$ -THC with other cannabinoids in hemp derive. Selecting CBD data resulted in a further 986 result and  $\Delta^9$ -THC a further 1145 results. The Panel chose to only evaluate samples with a reliable analysis of LC-MS based methods.

70. Within this data set,  $\Delta^9$ -THC was commonly detected alone, while  $\Delta^8$ -THC alone appeared in only a few samples. Both cannabinoids were found together in 96 samples, with the  $\Delta^8/\Delta^9$  ratio ranging widely from 0.009 to 17.7 (average 1.37, SD 2.28). Literature suggests that naturally occurring  $\Delta^8$ -THC typically has a ratio below 1, whereas many EFSA samples showed ratios above 1.

71. The Panel made observations that the reported values could indicate the possible addition of semi-synthetic  $\Delta^8$ -THC, formation during processing, storage, or addition of a natural  $\Delta^8$ -THC into the samples. This is most likely possible in product containing hemp extracts (CBD oils) which inherently have higher concentrations of cannabinoids.

72. Very few publications report  $\Delta^8$ -THC occurrence in hemp food products.  $\Delta^8$ -THC was largely undetected in hemp food products across multiple studies, with only a few samples showing trace levels (0.02 -10 mg/kg). Most findings confirmed its absence even when  $\Delta^9$ -THC was present, and the highest concentration reported in food (675 mg/kg) was still below levels found in products intentionally fortified with semi-synthetic  $\Delta^8$ -THC for drug use.

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### Uncertainties in occurrence analysis

73. The Panel acknowledged major uncertainties in the data concerning  $\Delta^8$ -THC and its co-occurrence with  $\Delta^9$ -THC. Significant uncertainties had arisen from the analytical methods used to detect plant cannabinoids. Although the applicable standards required a relative standard deviation under reproducibility conditions of 25%, corresponding to a measurement uncertainty of 50%, older datasets or those generated by less experienced laboratories may not have met these criteria. This likely led to less reliable concentration estimates. Additionally, analytical artefacts affecting  $\Delta^8$ -THC quantification may have caused either underestimation or overestimation of its levels.

74. Another source of uncertainty was the wide range of reported LOQs, which spanned from 2 to 10,000  $\mu\text{g/kg}$  depending on the analytical method and food category. Higher LOQs had an impact on upper bound (UB) exposure estimates, particularly in food categories where cannabinoids were more likely to be present.

75. While some products explicitly recorded the presence of CBN and/or CBD extracts, it was possible that other food samples also contained such extracts without disclosure.

76. Finally, a large proportion of left-censored data had resulted in substantial differences between lower bound (LB) and UB estimates across several food categories. This discrepancy was especially relevant for products such as hemp seed oils and food supplements, where the occurrence of  $\Delta^8$ -THC was more likely.

### Recommendations from the Panel

77. The following recommendations were made by the Panel:

- i) According to relevant information from a preliminary screening of the new literature on  $\Delta^9$ -THC, since 2015, the data suggest that a further risk assessment of  $\Delta^9$ -THC is needed. The Panel recommended updating the evaluation of dose-effect

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relationships especially for the low-dose-range in human and experimental animal studies, and endpoints investigated in developmental and reproductive toxicology studies.

ii) Further studies on the transfer rate of  $\Delta^8$ -THC, and its metabolites, into animal products intended for human consumption are needed.

iii) Monitoring/data evaluation of food samples should be performed using suitable and validated analytical methods for  $\Delta^8$ -THC.

iv) Investigations into the formation of  $\Delta^8$ -THC from naturally present cannabinoids during food processing and storage should be carried out to give more insights into the source of  $\Delta^8$ -THC in food.

## **Discussion**

78. The Secretariat have noted the following points.

79. The ARfD set by the EFSA panel of 1  $\mu\text{g/kg bw/day}$  is for the sum of  $\Delta^8$ -THC and  $\Delta^9$ -THC. Therefore, this is a reduction in the EFSA current standing ARfD for  $\Delta^9$ -THC/ $\Delta^9$ -THCa at 1  $\mu\text{g /kg bw}$ . E.g. 0.5  $\mu\text{g}$  of  $\Delta^8$ -THC + 0.5  $\Delta^9$ -THC or 0.6  $\mu\text{g}$  of  $\Delta^8$ -THC + 0.4  $\Delta^9$ -THC.

80. No mention has been made of other precursors or other cannabinoids within this reference value (e.g. THCA).

81. The Secretariat noted the vast limitations in analytical data and sensitivity on detection methods. Therefore, occurrence calculations may not be reflective of actual human exposure to  $\Delta^8$ -THC in food.

## **Questions to the Committee**

82. Members are invited to consider the following:

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i) Do the Committee have any comments to submit to EFSA for the consultation?

ii) Do Members have any other comments?

**Secretariat**

**August 2025**

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### List of Abbreviations

Abbreviation	Definition
ACMD	Advisory Council on the Misuse of Drugs
ADME	Absorption, distribution, metabolism, and excretion
ARfD	Acute reference dose
AUC	Area under the curve
CBD	Cannabidiol
CBN	Cannabinol
CME	crude marihuana extract
CNS	Central nervous system
CONTAM	The Panel on Contaminants in the Food Chain
CYP	Cytochrome
DHT	Dihydrotestosterone
EC	European commission
ED50	Effective dose 50%
EFSA	European food safety authority
FDA	USA Food and drug administration
FEEDAP	EFSA's Panel on Additives and Products or Substances used in Animal Feed
FSH	Follicle-stimulating hormone
GC	Gas chromatography
GRAS	Generally Recognised as Safe
HBGV	Health-based guidance value
HEK	Human Embryonic Kidney
i.p.	Intraperitoneal
LB	Lower bound
LC-MS/MS	Liquid chromatography/mass spectrometry
LD50	Lethal dose 50%
LH	Luteinising hormone
LOAEL	Lowest observed adverse effect level
LOD	Limit of detection
LOQ	Limit of quantification
NOAEL	No observed adverse effect level
PMTDI	Provisional Maximum Tolerable Daily Intake
QSAR	Quantitative structure–activity relationship
SD	Significant difference
THC	Tetrahydrocannabinol
UB	Upper bound
UF	Uncertainty factor
THCA	Tetrahydrocannabinolic acid

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### Technical terms

Term	Definition
Anxiogenic effects	Physiological or psychological responses that provoke or exacerbate anxiety. These effects may be induced by certain drugs, stressors, or neurochemical imbalances, particularly involving the serotonergic or noradrenergic systems.
Bradypnea	A clinical term for abnormally slow respiratory rate, typically fewer than 12 breaths per minute in adults.
Cannabinol	A mildly psychoactive cannabinoid found in aged cannabis, formed through the oxidation of THC. Cannabinol is a Class B drug under Part 2 of Schedule 2 to the MDA 197.
Dyspnoea	A subjective experience of breathing discomfort, often described as shortness of breath. It can result from respiratory, cardiac, or metabolic.
Glasgow Coma scale	A standardized neurological scale used to assess consciousness in trauma or critical care settings. It scores eye opening, verbal response, and motor response, with a total score ranging from 3 (deep coma) to 15 (fully alert).
Glucuronidation	A phase II metabolic process in the liver where glucuronic acid is conjugated to drugs or endogenous compounds, increasing their solubility and facilitating renal or biliary excretion. It's a key detoxification pathway.
GRAS (Generally Recognised as Safe)	GRAS is an FDA designation for substances added to food that are considered safe by qualified experts, based on scientific evidence or a history of safe use, and therefore do not require formal FDA approval.
Pallor	A noticeable paleness of the skin and mucous membranes, often due to reduced blood flow or haemoglobin levels.
Psychotropic	Refers to any substance that affects brain function, altering mood, perception, cognition, or behaviour. These include antidepressants, antipsychotics, and anxiolytics, and are commonly used in psychiatric treatment.

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## **Annex A to TOX/2025/33**

### **EFSA Draft opinion on $\Delta^8$ -THC – Derivation of a Health Based Guidance Value $\Delta^8$ -THC**

Link to EFSA consultation:

[Public Consultation](#)

Secretariat

September 2025