

References - Annex A to TOX/2025/26

In this guide

[In this guide](#)

1. [Background - Annex A to TOX/2025/26](#)
2. [Introduction - Annex A to TOX/2025/26](#)
3. [Toxicity - Annex A to TOX/2025/26](#)
4. [HBGVs - Annex A to TOX/2025/26](#)
5. [Exposure Assessment Annex A to TOX/2025/26](#)
6. [Risk characterisation - Annex A to TOX/2025/26](#)
7. [Uncertainties and assumptions - Annex A to TOX/2025/26](#)
8. [Conclusions - Annex A to TOX/2025/26](#)
9. [Abbreviations - Annex A to TOX/2025/26](#)
10. [References - Annex A to TOX/2025/26](#)

This is a paper for discussion. This does not represent the views of the Committee and should not be cited.

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