

Exposure assessment

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Exposure from food

174. The FSA Exposure Assessment Team provided dietary exposure data on mercury for women of childbearing age (16-49 yrs of age) as a proxy for the maternal diet (Table 1). Exposure to mercury was determined using data from the National Diet and Nutrition Survey (NDNS) (Bates et al., 2014, 2016, 2020;

Roberts et al., 2018), and 2014 TDS (FSA, 2015).

175. Exposure estimates are presented as lower- and upper-bound mean and 97.5th percentile. Lower bound: concentration values below the limit of quantification (LOQ) are treated as zero. Upper bound: concentration values below the LOQ are treated as at the LOQ. The food commodities that result in the highest exposures to mercury are fish and seafoods, and non-alcoholic beverages with mean exposure values of 0.018 and 0.010 µg/kg bw/day, and 97.5th percentile values of 0.089 and 0.024 µg/kg bw/day, respectively.

176. Mean total exposure (combined exposure from all food groups) to mercury for women of child-bearing age ranges from 0.13-0.29 µg/kg bw/week, whilst exposure in high consumers (97.5th percentile) ranges from 0.62-0.84 µg/kg bw/week.

Table 1. Estimated exposure (in µg/kg bw/day) to mercury from foods consumed by women of childbearing age (16-49 years).

Food Groups	Daily exposure to mercury LB to UB (µg/kg bw/day) Mean	Daily exposure to mercury LB to UB (µg/kg bw/day) 97.5th Percentile	Weekly exposure to mercury LB to UB (µg/kg bw/week) * Mean	Weekly exposure to mercury LB to UB (µg/kg bw/week) * 97.5th Percentile
Bread	0-0.00099	0-0.0026	0-0.0069	0-0.018
Misc Cereals	0-0.0010	0-0.0029	0-0.007	0-0.020
Carcass meat	0-0.00034	0-0.0016	0-0.0024	0-0.011
Offal	0.000045	0.00075	0.00032	0.0053
Meat products	0-0.00027	0-0.0011	0-0.0019	0-0.0077

Poultry	0-0.00039	0-0.0014	0-0.0027	0-0.0098
Fish and seafood	0.018	0.089	0.13	0.62
Fats and oils	0-0.000086	0-0.00027	0-0.00060	0-0.0019
Eggs	0-0.00014	0-0.00067	0-0.00098	0-0.0047
Sugars and confectionary	0.00033	0.0013	0.0023	0.0091
Green vegetables	0-0.00028	0-0.0011	0-0.0020	0-0.0077
Potatoes	0-0.0011	0-0.0032	0-0.0077	0-0.022
Other vegetables	0-0.0013	0-0.0043	0-0.0091	0-0.030
Canned vegetables	0-0.00026	0-0.0012	0-0.0018	0-0.0084
Fresh fruit	0-0.0012	0-0.0045	0-0.0084	0-0.032
Fruit products	0-0.00038	0-0.0021	0-0.0027	0-0.015
Non-alcoholic beverages	0-0.010	0-0.024	0-0.07	0-0.17
Milk	0-0.00090	0-0.0033	0-0.0063	0-0.023
Dairy products	0-0.0004	0-0.0015	0-0.0028	0-0.011
Nuts and seeds	0-0.000043	0-0.00037	0-0.00030	0-0.0026
Alcoholic beverages	0-0.00083	0-0.0055	0-0.0058	0-0.039
Meat alternatives	0-0.000024	0-0.00029	0-0.00017	0-0.0020
Snacks	0.000055	0.00025	0.00039	0.0018
Desserts	0-0.000039	0-0.00025	0-0.00027	0-0.0018
Condiments	0-0.00010	0-0.00038	0-0.0007	0-0.0027
Tap water only	0-0.0014	0-0.0061	0-0.0098	0-0.043

Bottled water				
still or	0-0.00034	0-0.0028	0-0.0024	0-0.020
carbonated				
Total	0.019-0.041	0.089-0.12	0.13-0.29	0.62-0.84

Exposure from drinking water

177. The main chemical forms in which mercury occurs in water are elemental mercury, complexes of mercuric mercury with various inorganic and organic ligands, and organic mercury forms, mainly MeHg and dimethylmercury. The chemical form in which mercury occurs depends on the pH, redox potential, and the concentration of inorganic and organic complexing agents. The contribution of MeHg to total mercury is typically less than 5 % in estuarine and marine waters but can be up to 30 % in fresh water (EFSA, 2012).

178. Concentrations of mercury in water were provided by the Drinking Water Inspectorate for England and Wales, the Drinking Water Quality Regulator for Scotland and Northern Ireland (NI) Water. 2023 median and 97.5th percentile concentrations were provided for England and Wales. 2023 data for NI and Scotland was requested however NI had no results greater than the LOQ (0.041 µg/L) and Scotland had no results greater than the limit of detection (LOD) (0.02 µg/L). The LOD and LOQ were therefore used as proxies for 97.5th percentiles for Scotland and NI. For median concentrations, 2016 data were used for Scotland and NI from a previous COT paper (COT, 2018).

179. The FSA Exposure Assessment Team has provided values for water consumption for women of child-bearing age of 8 (mean) and 32 (97.5th percentile) g (ml) of water per kg bodyweight per day using data from the 2014 TDS (FSA, 2015). Using the median mercury concentration values in drinking water of 0.04, 0.03 and 0.01 µg/L for England/Wales, Scotland and NI respectively, then 97.5th percentile concentration of 0.12 for England/Wales, and LOD and LOQ concentrations of 0.041 and 0.02 µg/L for Scotland and NI respectively, the calculated exposures to mercury from drinking water are shown in Table 2.

Table 2. Calculated mean and 97.5th percentile exposures for women of childbearing age to Mercury from drinking water.

Region	N (number of samples)	Median (µg/kg bw/day)*	Median (µg/kg bw/week)*	97.5th percentile (µg/kg bw/day)*	97.5th percentile (µg/kg bw/week)*
England and Wales	7944	0.00032	0.00224	0.0038	0.027
Scotland	Median 16424; LOD 585	0.00016	0.00112	0.0013L	0.0091L
Northern Ireland	Median 395; LOQ 1782	0.000080	0.00056	0.00064L	0.0045L

* Average body weight for women of childbearing age = 70.3 kg, value provided by the FSA Exposure Assessment Team from years 1 - 11 of the rolling National Diet and Nutrition Survey, NDNS (Bates et al., 2014, Bates et al., 2016, Roberts et al., 2018). L = calculated using 2023 LOD/LOQ.

Exposure from the air

180. Mercury is naturally emitted from land and ocean surfaces as elemental mercury. Anthropogenic sources result in the emission of elemental mercury, mercuric mercury, and particle-bound mercury. In general, elemental mercury is the predominant form of mercury in the atmosphere (EFSA, 2012).

181. The WHO estimates that the average inhalation rate for a 70 kg adult is 20 m³/day (WHO, 2000). Defra's UK-Air Data Selector tool was used to retrieve total mercury air concentrations and the most recent data available was from 2018 at two sites. The average air mercury concentration in London Westminster (urban background) was 2.68 ng/m³ and 15.34 ng/m³ from Runcorn Weston Point (urban industrial site).

182. As a worst-case scenario, if an adult female were to be constantly exposed to an air mercury concentration of 15.34 ng/m³ then this would result in a daily exposure to 306.8 ng of mercury from the air. For women with an average body weight of 70.3 kg, (value provided by the FSA Exposure Assessment Team from years 1 – 11 of the rolling National Diet and Nutrition Survey, NDNS (Bates et al., 2014, Bates et al., 2016, Roberts et al., 2018) this gives an exposure of 4.36 ng/kg bw/day equivalent to 0.031 µg/kg bw/week.

183. This assumes that there is full absorption of all mercury in the particles inhaled, but this depends upon particle sizes and some of the inhaled dose may become trapped in other parts of the nasopharynx.

Exposure from the soil

184. Mercury is most commonly found in the environment in elemental form, as inorganic mercuric (Hg²⁺) compounds, or as monomethylmercury compounds with the general formula, CH₃HgX. Monomethylated mercury compounds are most likely to be found in soil as a result of natural microbial transformation of inorganic mercury (Environmental Agency, 2009). In surface soils, about 1–3 % of total mercury is in the methylated form with the rest predominantly as Hg²⁺ compounds (Environment Agency, 2009).

185. Mercury was measured in topsoil from England from a depth of 0-15 cm as part of a DEFRA-commissioned project (Ander et al, 2013).

186. Table 3 shows the mercury exposures from soil for women of child-bearing age. Mean and 75th percentile mercury concentrations from soil in regions classified as principal (non-urban) and urban were used to assess potential exposures of adults through soil ingestion (Ander et al, 2013).

187. An ingestion rate of 50 mg soil/day was assumed based on the rate used by the Environment Agency in their Contaminated Land Exposure Assessment (CLEA) model (Environment Agency, 2009) and was based on a consensus value from studies by USEPA (1997) and Otte et al. (2001). It is a combined value for soil and dust as most of the evidence used to determine the ingestion rate does not differentiate between soil and household dust. Furthermore, the evidence base for selecting a representative soil ingestion rate for adults is much smaller than that for children and as such USEPA (1997) cautioned that the value is highly uncertain and based on a low level of confidence.

Table 3. Median and 75th percentile exposure values for women of childbearing age to mercury from soil.

Measure	Region	Soil concentration of mercury (mg/kg)	Mercury exposure (µg/kg bw/day)*	Mercury exposure (µg/kg bw/week)*
Median	Non-urban	0.12	0.000085	0.00060
Median	Urban	0.33	0.00024	0.0017
75th percentile	Non-urban	0.23	0.00016	0.0011
75th percentile	Urban	0.65	0.00046	0.0032

* Average body weight for women of childbearing age = 70.3 kg, value provided by the FSA Exposure Assessment Team from years 1 - 11 of the rolling National Diet and Nutrition Survey, NDNS (Bates et al., 2014, Bates et al., 2016, Roberts et al., 2018).

188. The data presented are representative of mercury concentrations in the soil in England only.

Pica behaviour

189. A discussion paper on the effects of pica during pregnancy was presented to the COT in 2023 but was unpublished. The key points are summarised below.

190. Pica behaviour is described as the craving for and intentional ingestion of substances that are not described as food. The most frequently reported pica behaviours globally are: geophagia- the consumption of earth, soil or clay, amylophagia- the consumption of starch, and pagophagia- the consumption of ice

(Miao et al., 2015). Globally, it is thought to affect up to 28% of pregnant women, albeit with a high degree of geographic variability (Fawcett et al, 2016). The majority of pica in pregnant women in the UK is geophagia and therefore the risks posed to women of maternal age is likely to be from contaminants present within these substances.

191. Geophagia primarily occurs in migrant populations from Africa and South Asia where the practice is commonplace. As such, the soils, chalks and clays that are consumed are not of UK origin. The soils are frequently imported from regions where the practice is prevalent following rudimentary processing such as being oven baked into blocks (Dean et al., 2004).

192. The most likely health risks from geophagia were reported to be metal heavy contamination by lead, arsenic and cadmium, not mercury.

193. The discussion paper highlighted several uncertainties regarding the toxicological risk of pica to pregnant women. These include: the mineralogical and contaminant profile of the soil and clays consumed is highly variable; the soils and clays are often imported from a variety of countries resulting in variation; and studies rely on self-reporting of pica behaviour through questionnaires which could lead to bias in the data and underreporting of pica potentially due to stigma associated with consuming non-food substances.

194. In summary, pica presents a potential route of exposure to mercury from soils/clays. However, pica has not been considered as part of this statement due to the lack of data available on pica behaviour.